## Purpose:

Amdt. No. 186

To require a subpena or other judicial order prior to the inspection of telephone toll records by an officer, employee, or agent of the United States, and for other purposes.

96TH CONGRESS 1ST SESSION S. 622

## IN THE SENATE OF THE UNITED STATES

MAY 3 (legislative day, APRIL 9), 1979

Referred to the Committee on Commerce, Science, and Transportation and ordered to be printed

## **AMENDMENT**

Intended to be proposed by Mr. Tower to S. 622, a bill to amend the Communications Act of 1934 in order to encourage and develop marketplace competition in the provision of certain services and to provide certain deregulation of such services, and for other purposes, viz: On page 37, after line 24, add the following:

## TITLE IV—TELEPHONE PRIVACY

- 2 SHORT TITLE
- 3 SEC. 401. This title may be cited as the "Telephone
- 4 Record Privacy Act of 1979".

| 1  | DEFINITIONS  |
|----|--|
| 2  | SEC. 402. For the purposes of this title, the term-            |
| 3  | (1) "customer" means any person or authorized                  |
| 4  | representative of that person who is subscribing or has        |
| 5  | subscribed to the services of a communication common           |
| 6  | carrier;   |
| 7  | (2) "communication common carrier" shall have                  |
| 8  | the meaning given to "common carrier" in section               |
| 9  | 153(h) of title 47 of the United States Code;                  |
| 10 | (3) "toll records" means tickets, lists, or other de-          |
| 11 | tailed records of individual calls or messages, telegrams      |
| 12 | and similar messages, and messenger service charges,           |
| 13 | whether or not used as a basis for billing to customers.       |
| 14 | CONFIDENTIALITY OF RECORDS—GOVERNMENT                          |
| 15 | AUTHORITIES  |
| 16 | SEC. 403. Except as provided by section 404 (c) or (d),        |
| 17 | no Government authority may have access to or obtain           |
| 18 | copies of, or the information contained in the toll records of |
| 19 | any customer from a communication common carrier unless        |
| 20 | the toll records are reasonably described and—                 |
| 21 | (1) such toll records are disclosed in response to             |
| 22 | an administrative subpena or summons which meets               |
| 23 | the requirements of section 405;                               |

| 1   | (2) such toll records are disclosed in response to a            |
|-----|---|
| 2   | search warrant which meets the requirements of sec-             |
| 3   | tion 406;   |
| 4   | (3) such toll records are disclosed in response to a            |
| 5   | judicial subpena which meets the requirements of sec-           |
| 6   | tion 407; or  |
| 7   | (4) such toll records are disclosed in response to a            |
| 8   | formal written request which meets the requirements of          |
| 9   | section 408.  |
| 10  | CONFIDENTIALITY OF RECORDS—COMMUNICATION                        |
| 11  | COMMON CARRIER  |
| 12  | SEC. 404. (a) No communication common carrier, or of-           |
| 13  | ficer, employee, or agent of a communication common carri-      |
| 14  | er, may provide to any Government authority access to or        |
| 15  | copies of, or the information contained in, the toll records of |
| 16  | any customer except in accordance with the provisions of this   |
| 17  | title.  |
| 18  | (b) A communication common carrier shall not release            |
| 19  | the toll records of a customer until the Government authority   |
| 20  | seeking such records certifies in writing to the communica-     |
| 21  | tion common carrier that it has complied with the applicable    |
| 22  | provisions of this title.                                       |
| 23  | (c) Nothing in this title shall preclude any communica-         |
| 24  | tion common carrier, or any officer, employee, or agent of a    |
| 25  | communication common carrier, from notifying a Govern-          |
| Арр | roved For Release 2003/11/06 : CIA-RDP85-00988R000400160003-9   |

| 1   | ment authority that such carrier or officer, employee, or    |
|-----|--|
| 2   |  |
| - 3 | violation of any statute or regulation.                      |
| 4   | ADMINISTRATIVE SUBPENA AND SUMMONS                           |
| 5   | Sec. 405. A Government authority may obtain toll rec-        |
| 6   | ords under section 403 pursuant to an administrative subpena |
| 7   | or summons otherwise authorized by law only if—              |
| 8   | (1) there is reason to believe that the records              |
| 9   | sought are relevant to a legitimate law enforcement in-      |
| 10  | quiry;   |
| 11  | (2) a copy of the subpena or summons has been                |
| 12  | served upon the customer or mailed to the last known         |
| 13  | address of the customer on or before the date on which       |
| 14  | the subpena or summons was served on the communi-            |
| 15  | cation common carrier together with the following            |
| 16  | notice which shall state with reasonable specificity the     |
| 17  | nature of the law enforcement inquiry:                       |
| 18  | "Records or information concerning your toll rec-            |
| 19  | ords held by the communication common carrier named          |
| 20  | in the attached subpena or summons are being sought          |
| 21  | by this (agency or department) in accordance with the        |
| 22  | Telephone Record Privacy Act of 1979 for the follow-         |
| 23  | ing purpose:  . If you desire that such                      |
| 24  | records or information not be made available, you            |
| 25  | must:  |

1

"1. Fill out the accompanying motion paper

| 2  | and sworn statement or write one of your own,          |
|----|--|
| 3  | stating that you are the customer whose records        |
| 4  | are being requested by the Government and either       |
| 5  | giving the reasons you believe that the records        |
| 6  | are not relevant to the legitimate law enforcement     |
| 7  | inquiry stated in this notice or any other legal       |
| 8  | basis for objecting to the release of the records.     |
| 9  | "2. File the motion and statement by mailing           |
| 10 | or delivering them to the clerk of any one of the      |
| 11 | following United States district                       |
| 12 | courts: .  |
| 13 | "3. Serve the Government authority request-            |
| 14 | ing the records by mailing or delivering a copy of     |
| 15 | your motion and statement to:                          |
| 16 | "4. Be prepared to come to court and pre-              |
| 17 | sent your position in further detail.                  |
| 18 | "5. You do not need to have a lawyer, al-              |
| 19 | though you may wish to employ one to represent         |
| 20 | you and protect your rights.                           |
| 21 | If you do not follow the above procedures, upon the    |
| 22 | expiration of 10 days from the date of service or 14   |
| 23 | days from the date of mailing of this notice, the rec- |
| 24 | ords or information requested therein will be made     |
| 25 | available. These records may be transferred to other   |

| 1  | Government authorities for legitimate law enforcement          |
|----|--|
| 2  | inquiries, in which event you will be notified after the       |
| 3  | transfer."; and  |
| 4  | (3) 10 days have expired from the date of service              |
| 5  | of the notice or 14 days have expired from the date of         |
| 6  | mailing the notice to the customer and within such             |
| 7  | time period the customer has not filed a sworn state-          |
| 8  | ment and motion to quash in an appropriate court, or           |
| 9  | the customer challenge provisions of section 410 have          |
| 10 | been complied with.  |
| 11 | SEARCH WARRANTS  |
| 12 | SEC. 406. (a) A Government authority may obtain toll           |
| 13 | records under section 403(3) only if it obtains a search war-  |
| 14 | rant pursuant to the Federal Rules of Criminal Procedure.      |
| 15 | (b) Not later than 90 days after the Government author-        |
| 16 | ity serves the search warrant, it shall mail to the last known |
| 17 | address of the customer a copy of the search warrant to-       |
| 18 | gether with the following notice:                              |
| 19 | "Records or information concerning your toll records           |
| 20 | held by the communication common carrier named in the at-      |
| 21 | tached search warrant were obtained by this (agency or de-     |
| 22 | partment) on (date) for the following purpose:                 |
| 23 | . You may have rights under the Telephone                      |
| 24 | Record Privacy Act of 1979"                                    |

| 1 (c) Upon application of the Government authority, a             |
|---|
| 2 court may grant a delay in the mailing of the notice required   |
| 3 in subsection (b), which delay shall not exceed 180 days fol-   |
| 4 lowing the service of the warrant, if the court makes the       |
| 5 findings required in section 409(a). If the court so finds, it  |
| 6 shall enter an ex parte order granting the requested delay      |
| 7 and an order prohibiting the communication common carrier       |
| 8 from disclosing that records have been obtained or that a       |
| 9 search warrant for such records has been executed. Addi-        |
| 10 tional delays of up to 90 days may be granted by the court     |
| 11 upon application, but only in accordance with this subsection. |
| 12 Upon expiration of the period of delay of notification of the  |
| 13 customer, the following notice shall be mailed to the custom-  |
| 14 er along with a copy of the search warrant:                    |
| 15 "Records or information concerning your toll records           |
| 16 held by the communication common carrier named in the at-      |
| 17 tached search warrant were obtained by this (agency or de-     |
| 18 partment) on (date). Notification was delayed beyond the       |
| 19 statutory 90-day delay period pursuant to a determination by   |
| 20 the court that such notice would seriously jeopardize an in-   |
| 21 vestigation concerning . You may have rights                   |
| 22 under the Telephone Record Privacy Act of 1979.".              |
| 23 JUDICIAL SUBPENA   |
| SEC. 407. A Government authority may obtain toll rec-             |

| 1  | (1) such subpena is authorized by law and there is     |
|----|--|
| 2  | reason to believe that the records sought are relevant |
| 3  | to a legitimate law enforcement inquiry;               |
| 4  | (2) a copy of the subpena has been served upon         |
| 5  | the customer or mailed to the last known address of    |
| 6  | the customer on or before the date on which the sub-   |
| 7  | pena was served on the communication common carrier    |
| 8  | together with the following notice which shall state   |
| 9  | with reasonable specificity the nature of the law en-  |
| 10 | forcement inquiry:                                     |
| 11 | "Records or information concerning your toll rec-      |
| 12 | ords which are held by the communication common        |
| 13 | carrier named in the attached subpena are being        |
| 14 | sought by this (agency or department or authority) in  |
| 15 | accordance with the Telephone Record Privacy Act of    |
| 16 | 1979 for the following purpose: . If you               |
| 17 | desire that such records or information not be made    |
| 18 | available, you must:                                   |
| 19 | "1. Fill out the accompanying motion paper             |
| 20 | and sworn statement or write one of your own,          |
| 21 | stating that you are the customer whose records        |
| 22 | are being requested by the Government and either       |
| 23 | giving the reasons you believe that the records        |
| 24 | are not relevant to the legitimate law enforcement     |

| 1  | inquiry stated in this notice or any other legal         |
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| 2  | basis for objecting to the release of the records.       |
| 3  | "2. File the motion and statement by mailing             |
| 4  | or delivering them to the clerk of the                   |
| 5  | Court: .   |
| 6  | "3. Serve the Government authority request-              |
| 7  | ing the records by mailing or delivering a copy of       |
| 8  | your motion and statement to .                           |
| 9  | "4. Be prepared to come to court and pre-                |
| 10 | sent your position in further detail.                    |
| 11 | "5. You do not need to have a lawyer, al-                |
| 12 | though you may wish to employ one to represent           |
| 13 | you and protect your rights.                             |
| 14 | If you do not follow the above procedures, upon the      |
| 15 | expiration of 10 days from the date of service or 14     |
| 16 | days from the date of mailing of this notice, the rec-   |
| 17 | ords or information requested therein will be made       |
| 18 | available. These records may be transferred to other     |
| 19 | Government authorities for legitimate law enforcement    |
| 20 | inquiries, in which event you will be notified after the |
| 21 | transfer."; and  |
| 22 | (3) 10 days have expired from the date of service        |
| 23 | or 14 days from the date of mailing of the notice to the |
| 24 | customer and within such time period the customer has    |
| 25 | not filed a sworn statement and motion to quash in an    |

| 1  | appropriate court, or the customer challenge provisions    |
|----|--|
| 2  | of section 410 have been complied with.                    |
| 3  | FORMAL WRITTEN REQUEST                                     |
| 4  | SEC. 408. A Government authority may request tol           |
| 5  | records under section 403 pursuant to a formal written re- |
| 6  | quest only if—   |
| 7  | (1) no administrative summons or subpena author-           |
| 8  | ity reasonably appears to be available to that Govern-     |
| 9  | ment authority to obtain toll records for the purpose      |
| 10 | for which such records are sought;                         |
| 11 | (2) the request is authorized by regulations pro-          |
| 12 | mulgated by the head of the agency or department;          |
| 13 | (3) there is reason to believe that the records            |
| 14 | sought are relevant to a legitimate law enforcement in-    |
| 15 | quiry; and   |
| 16 | (4)(A) a copy of the request has been served upon          |
| 17 | the customer or mailed to the last known address of        |
| 18 | the customer on or before the date on which the re-        |
| 19 | quest was made to the communication common carrier         |
| 20 | together with the following notice which shall state       |
| 21 | with reasonable specificity the nature of the law en-      |
| 22 | forcement inquiry:   |
| 23 | "Records or information concerning your transac-           |
| 24 | tions held by the communication common carrier             |
| 95 | named in the attached request are being sought by this     |

| 1   | (agency or department) in accordance with the Tele- |
|-----|---|
| 2   | phone Record Privacy Act of 1979 for the following  |
| 3   | purpose:  |
| 4   | "If you desire that such records or information     |
| 5   | not be made available, you must:                    |
| 6   | "1. Fill out the accompanying motion paper          |
| 7   | and sworn statement or write one of your own,       |
| 8   | stating that you are the customer whose records     |
| 9   | are being requested by the Government and either    |
| 10  | giving the reasons you believe that the records     |
| 11  | are not relevant to the legitimate law enforcement  |
| 12  | inquiry stated in this notice or any other legal    |
| 13  | basis for objecting to the release of the records.  |
| 14  | "2. File the motion and statement by mailing        |
| 15. | or delivering them to the clerk of any one of the   |
| 16  | following United States district courts:            |
| 17  |   |
| 18  | "3. Serve the Government authority request-         |
| 19  | ing the records by mailing or delivering a copy of  |
| 20  | your motion and statement to .                      |
| 21  | "4. Be prepared to come to court and pres-          |
| 22  | ent your position in further detail.                |
| 23  | "5. You do not need to have a lawyer, al-           |
| 24  | though you may wish to employ one to represent      |
| 25  | you and protect your rights.                        |

| 1  | If you do not follow the above procedures, upon the             |
|----|---|
| 2  | expiration of 10 days from the date of service or 14            |
| 3  | days from the date of mailing of this notice, the rec-          |
| 4  | ords or information requested therein may be made               |
| 5  | available. These records may be transferred to other            |
| 6  | Government authorities for legitimate law enforcement           |
| 7  | inquiries, in which event you will be notified after the        |
| 8  | transfer."; and   |
| 9  | (B) 10 days have expired from the date of service               |
| 10 | or 14 days from the date of mailing of the notice by            |
| 11 | the customer and within such time period the customer           |
| 12 | has not filed a sworn statement and an application to           |
| 13 | enjoin the Government authority in an appropriate               |
| 14 | court, or the customer challenge provisions of section          |
| 15 | 410 have been complied with.                                    |
| 16 | DELAYED NOTICE—PRESERVATION OF RECORDS                          |
| 17 | Sec. 409. (a) Upon application of the Government au-            |
| 18 | thority, the customer notice required under section 405(2),     |
| 19 | 406(c), 407(2), 408(4), or 412(b) may be delayed by order of    |
| 20 | an appropriate court if the presiding judge or magistrate finds |
| 21 | that—   |
| 22 | (1) the investigation being conducted is within the             |
| 23 | lawful jurisdiction of the Government authority seeking         |
| 24 | the toll records;   |

| 1          | (2) there is reason to believe that the records                  |
|------------|--|
| 2          | being sought are relevant to a legitimate law enforce-           |
| 3          | ment inquiry; and  |
| 4          | (3) there is reason to believe that such notice will             |
| 5          | result in—   |
| <b>6</b> , | (A) endangering life or physical safety of any                   |
| 7          | person;  |
| 8          | (B) flight from prosecution;                                     |
| 9          | (C) destruction of or tampering with evi-                        |
| 10         | dence;   |
| 11         | (D) intimidation of potential witnesses; or                      |
| 12         | (E) otherwise seriously jeopardizing an inves-                   |
| 13         | tigation or official proceeding or unduly delaying a             |
| 14         | trial or ongoing official proceeding to the same                 |
| 15         | extent as the circumstances in the preceding sub-                |
| 16         | paragraphs.  |
| 17         | An application for delay must be made with reasonable            |
| 18         | specificity.   |
| 19         | (b)(1) If the court makes the findings required in para-         |
| 20         | graphs (1), (2), and (3) of subsection (a), it shall enter an ex |
| 21         | parte order granting the requested delay for a period not to     |
| 22         | exceed 90 days and an order prohibiting the communication        |
| 23         | common carrier from disclosing that records have been ob-        |
| 24         | tained or that a request for records has been made, except       |
| 25         | that, if the court finds that there is reason to believe that    |

- 1 such notice may endanger the lives or physical safety of a
- 2 customer or group of customers, or any person or group of
- 3 persons associated with a customer, the court may specify
- 4 that the delay be indefinite.
- 5 (2) Extensions of the delay of notice provided in para-
- 6 graph (1) of up to 90 days each may be granted by the court
- 7 upon application, but only in accordance with this subsection.
- 8 (3) Upon expiration of the period of delay of notification
- 9 under paragraph (1) or (2), the customer shall be served with
- 10 or mailed a copy of the process or request together with the
- 11 following notice which shall state with reasonable specificity
- 12 the nature of the law enforcement inquiry:
- 13 "Records or information concerning your toll records
- 14 which are held by the communication common carrier named
- 15 in the attached process or request were supplied to or re-
- 16 quested by the Government authority named in the process
- 17 or request on (date). Notification was withheld pursuant to a
- 18 determination by the (title of court so ordering) under the
- 19 Telephone Record Privacy Act of 1979 that such notice
- 20 might (state reason). The purpose of the investigation or offi-
- 21 cial proceeding was ."
- 22 (c) When access to toll records is obtained pursuant to
- 23 section 414(b) (emergency access), the Government authority
- 24 shall, unless a court has authorized delay of notice pursuant
- 25 to subsections (a) and (b), as soon as practicable after such

- 1 records are obtained serve upon the customer, or mail by
- 2 registered or certified mail to the last known address of the
- 3 customer, a copy of the request to the communication
- 4 common carrier together with the following notice which
- 5 shall state with reasonable specificity the nature of the law
- 6 enforcement inquiry:
- 7 "Records concerning your toll records held by the com-
- 8 munication common carrier named in the attached request
- 9 were obtained by (agency or department) under the Tele-
- 10 phone Record Privacy Act of 1979 on (date) for the following
- 11 purpose: . Emergency access to such records
- 12 was obtained on the grounds that (state grounds).".
- 13 (d) Any memorandum, affidavit, or other paper filed in
- 14 connection with a request for delay in notification shall be
- 15 preserved by the court. Upon petition by the customer to
- 16 whom such records pertain, the court may order disclosure of
- 17 such papers to the petitioner unless the court makes the find-
- 18 ings required in subsection (a).
- 19 CUSTOMER CHALLENGE PROVISIONS
- SEC. 410. (a) Within 10 days of service or within 14
- 21 days of mailing of a subpena, summons, or formal written
- 22 request, a customer may file a motion to quash an adminis-
- 23 trative summons or judicial subpena, or an application to
- 24 enjoin a Government authority from obtaining toll records
- 25 pursuant to a formal written request, with copies served upon

- 1 to file a sworn response, which may be filed in camera if the
- 2 Government includes in its response the reasons which make
- 3 in camera review appropriate. If the court is unable to deter-
- 4 mine the motion or application on the basis of the parties'
- 5 initial allegations and response, the court may conduct such
- 6 additional proceedings as it deems appropriate. All such pro-
- 7 ceedings shall be completed and the motion or application
- 8 decided within 7 calendar days of the filing of the Govern-
- 9 ment's response.
- 10 (c) If the court finds that the applicant is not the cus-
- 11 tomer to whom the toll records sought by the Government
- 12 authority pertain, or that there is a demonstrable reason to
- 13 believe that the law enforcement inquiry is legitimate and a
- 14 reasonable belief that the records sought are relevant to that
- 15 inquiry, it shall deny the motion or application, and, in the
- 16 case of an administrative summons or court order other than
- 17 a search warrant, order such process enforced. If the court
- 18 finds that the applicant is the customer to whom the records
- 19 sought by the Government authority pertain, and that there
- 20 is not a demonstrable reason to believe that the law enforce-
- 21 ment inquiry is legitimate and a reasonable belief that the
- 22 records sought are relevant to that inquiry, or that there has
- 23 not been substantial compliance with the provisions of this
- 24 title, it shall order the process quashed or shall enjoin the
- 25 Government authority's formal written request.

| 1  | (d) A court ruling denying a motion or application under        |
|----|---|
| 2  | this section shall not be deemed a final order and no interloc- |
| 3  | utory appeal may be taken therefrom by the customer. An         |
| 4  | appeal of a ruling denying a motion or application under this   |
| 5  | section may be taken by the customer (1) within such period     |
| 6  | of time as provided by law as part of any appeal from a final   |
| 7  | order in any legal proceeding initiated against the customer    |
| 8  | arising out of or based upon the toll records, or (2) within 30 |
| 9  | days after a notification that no legal proceeding is contem-   |
| 10 | plated against the customer. The Government authority ob-       |
| 11 | taining the toll records shall promptly notify a customer       |
| 12 | when a determination has been made that no legal proceed-       |
| 13 | ing against the customer is contemplated. After 180 days        |
| 14 | from the denial of the motion or application, if the Govern-    |
| 15 | ment authority obtaining the records has not initiated such a   |
| 16 | proceeding, a supervisory official of the Government authori-   |
| 17 | ty shall certify to the appropriate court that no such determi- |
| 18 | nation has been made. The court may require that such certi-    |
| 19 | fications be made, at reasonable intervals thereafter, until    |
| 20 | either notification to the customer has occurred or a legal     |
| 21 | proceeding is initiated as described in clause (A).             |
| 22 | (e) The challenge procedures of this title constitute the       |
| 23 | sole judicial remedy available to a customer to oppose disclo-  |
| 24 | sure of toll records pursuant to this title.                    |

| 1  | (f) Nothing in this title shall enlarge or restrict any         |
|----|---|
| 2  | rights of a communication common carrier to challenge re-       |
| 3  | quests for records made by a Government authority under         |
| 4  | existing law. Nothing in this title shall entitle a customer to |
| 5  | assert the rights of a communication common carrier.            |
| 6  | DUTY OF COMMUNICATION COMMON CARRIER                            |
| 7  | SEC. 411. Upon receipt of a request for toll records            |
| 8  | made by a Government authority under section 405 or 407,        |
| 9  | the communication common carrier shall, unless otherwise        |
| 10 | provided by law, proceed to assemble the records requested      |
| 11 | and must be prepared to deliver the records to the Govern-      |
| 12 | ment authority upon receipt of the certificate required under   |
| 13 | section 404(b).   |
| 14 | USE OF INFORMATION  |
| 15 | SEC. 412. (a) Toll records originally obtained pursuant         |
| 16 | to this title shall not be transferred to another agency or     |
| 17 | department unless the transferring agency or department cer-    |
| 18 | tifies in writing that there is reason to believe that the rec- |
| 19 | ords are relevant to a legitimate law enforcement inquiry       |
| 20 | within the jurisdiction of the receiving agency or department.  |
| 21 | (b) When toll records subject to this title are transferred     |
| 22 | pursuant to subsection (a), the transferring agency or depart-  |
| 23 | ment shall, within 14 days, send to the customer a copy of      |
| 24 | the certification made pursuant to subsection (a) and the fol-  |
| 25 | lowing notice, which shall state the nature of the law en-      |

- 1 forcement inquiry with reasonable specificity: "Copies of, or
- 2 information contained in, your toll records lawfully in posses-
- 3 sion of have been furnished to
- 4 pursuant to the Telephone Record Privacy
- 5 Act of 1979 or the Privacy Act of 1974.".
- 6 (c) Notwithstanding subsection (b), notice to the custom-
- 7 er may be delayed if the transferring agency or department
- 8 has obtained a court order delaying notice pursuant to section
- 9 409 (a) and (b) and that order is still in effect, or if the receiv-
- 10 ing agency or department obtains a court order authorizing a
- 11 delay in notice pursuant to section 409 (a) and (b). Upon the
- 12 expiration of any such period of delay, the transferring
- 13 agency or department shall serve to the customer the notice
- 14 specified in subsection (b) above and the agency or depart-
- 15 ment that obtained the court order authorizing a delay in
- 16 notice pursuant to section 409 (a) and (b) shall serve to the
- 17 customer the notice specified in section 409(b).
- 18 (d) Nothing in this title shall be construed to prohibit
- 19 any supervisory agency from exchanging examination reports
- 20 or other information with another supervisory agency. Noth-
- 21 ing in this title shall be construed to prohibit the transfer of a
- 22 customer's toll records needed by counsel for a Government
- 23 authority to defend an action brought by the customer. Noth-
- 24 ing in this title shall be construed to authorize the withhold-
- 25 ing of information by any officer or employee of a supervisory

- 1 agency from a duly authorized committee or subcommittee of
- 2 the Congress.
- 3 EXCEPTIONS
- 4 Sec. 413. (a) Nothing in this title shall be construed to
- 5 prohibit the disclosure of any toll records or information
- 6 which is not identified with or identifiable as being derived
- 7 from the toll records of a particular customer.
- 8 (b) Nothing in this title shall be construed to prohibit
- 9 examination by or disclosure to any supervisory agency of
- 10 toll records or information in the exercise of its supervisory,
- 11 regulatory, or monetary functions with respect to a communi-
- 12 cation common carrier.
- (e) Nothing in this title shall be construed to prohibit the
- 14 disclosure of toll records in accordance with procedures au-
- 15 thorized by the Internal Revenue Code.
- 16 (d) Nothing in this title shall be construed to authorize
- 17 the withholding of toll records or information required to be
- 18 reported in accordance with any Federal statute or rule pro-
- 19 mulgated thereunder.
- 20 (e) Nothing in this title shall be construed to apply to
- 21 toll records sought by a Government authority under the
- 22 Federal Rules of Civil or Criminal Procedure or comparable
- 23 rules of other courts in connection with litigation to which
- 24 the Government authority and the customer are parties.

- 1 (f) Nothing in this title shall be construed to apply to toll
- 2 records sought by a Government authority pursuant to an
- 3 administrative subpena issued by an administrative law judge
- 4 in an adjudicatory proceeding subject to section 554 of title
- 5 5, United States Code, and to which the Government author-
- 6 ity and the customer are parties.
- 7 (g) Nothing in this title (except sections 404, 417, and
- 8 418) shall be construed to apply to toll records sought by a
- 9 Government authority in connection with a lawful proceed-
- 10 ing, investigation, examination, or inspection directed at the
- 11 communication common carrier in possession of such records
- 12 or at a legal entity which is not a customer.
- 13 (h) Nothing in this title (except sections 415 and 420)
- 14 shall be construed to apply to any subpena or court order
- 15 issued in connection with proceedings before a grand jury.
- 16 (i) Nothing in this title shall be construed to apply to toll
- 17 records sought by the General Accounting Office pursuant to
- 18 an authorized proceeding, investigation, examination, or
- 19 audit directed at a Government authority.
- 20 SPECIAL PROCEDURES
- 21 SEC. 414. (a)(1) Nothing in this title (except sections
- 22 415, 416, 417, 418, and 421) shall be construed to apply to
- 23 the production and disclosure of toll records pursuant to re-
- 24 quests from-

| 1  | (A) a Government authority authorized to conduct             |
|----|--|
| 2  | foreign counter- or foreign positive-intelligence activi-    |
| 3  | ties for purposes of conducting such activities; or          |
| 4  | (B) the Secret Service for the purpose of conduct-           |
| 5  | ing its protective functions (18 U.S.C. 3056; 3 U.S.C.       |
| 6  | 202, Public Law 90-331, as amended).                         |
| 7  | (2) In the instances specified in paragraph (1), the Gov-    |
| 8  | ernment authority shall submit to the communication          |
| 9  | common carrier the certificate required in section 404(b)    |
| 10 | signed by a supervisory official of a rank designated by the |
| 11 | head of the Government authority.                            |
| 12 | (3) No communication common carrier, or officer, em-         |
| 13 | ployee, or agent of such communication common carrier,       |
| 14 | shall disclose to any person that a Government authority de- |
| 15 | scribed in paragraph (1) has sought or obtained access to a  |
| 16 | customer's toll records.                                     |
| 17 | (4) The Government authority specified in paragraph (1)      |
| 18 | shall compile an annual tabulation of the occasions in which |
| 19 | this section was used.                                       |
| 20 | (b)(1) Nothing in this title shall be construed to prohibit  |
| 21 | a Government authority from obtaining toll records from a    |
| 22 | communication common carrier if the Government authority     |
| 23 | determines that delay in obtaining access to such records    |
| 24 | would create imminent danger of-                             |
| 25 | (A) physical injury to any person;                           |

| 1  | (B) serious property damage; or                                  |
|----|--|
| 2  | (C) flight to avoid prosecution.                                 |
| 3  | (2) In the instances specified in paragraph (1), the Gov-        |
| 4  | ernment shall submit to the communication common carrier         |
| 5  | of the certificate required in section 404(b) signed by a super- |
| 6  | visory official of a rank designated by the head of the Gov-     |
| 7  | ernment authority.   |
| 8  | (3) Within 5 days of obtaining access to toll records            |
| 9  | under this subsection, the Government authority shall file       |
| 10 | with the appropriate court a signed, sworn statement of a        |
| 11 | supervisory official of a rank designated by the head of the     |
| 12 | Government authority setting forth the grounds for the emer-     |
| 13 | gency access. The Government authority shall thereafter          |
| 14 | comply with the notice provisions of section 409(c).             |
| 15 | (4) The Government authority specified in paragraph (1)          |
| 16 | shall compile an annual tabulation of the occasions in which     |
| 17 | this section was used.   |
| 18 | COST REIMBURSEMENT   |
| 19 | Sec. 415. Except for records obtained pursuant to sec-           |
| 20 | tion 404(d) or 413 (a) through (i), or as otherwise provided by  |
| 21 | law, a Government authority shall pay to the communication       |
| 22 | common carrier assembling or providing toll records pertain-     |
| 23 | ing to a customer and in accordance with procedures estab-       |
| 24 | lished by this title a fee for reimbursement for such costs as   |
| 25 | are reasonably necessary and which have been directly in-        |

| 1  | curred in searching for, reproducing, or transporting books,    |
|----|---|
| 2  | papers, records, or other data required or requested to be      |
| 3  | produced. The Federal Communications Commission shall,          |
| 4  | by regulation, establish the rates and conditions under which   |
| 5  | such payment may be made.                                       |
| 6  | JURISDICTION  |
| 7  | Sec. 416. An action to enforce any provision of this            |
| 8  | title may be brought in any appropriate United States district  |
| 9  | court without regard to the amount in controversy within 3      |
| 10 | years from the date on which the violation occurs or the date   |
| 11 | of discovery of such violation, whichever is later.             |
| 12 | CIVIL PENALTIES   |
| 13 | SEC. 417. (a) Any agency or department of the United            |
| 14 | States or communication common carrier obtaining or dis-        |
| 15 | closing toll records or information contained therein in viola- |
| 16 | tion of this title is liable to the customer to whom such rec-  |
| 17 | ords relate in an amount equal to the sum of—                   |
| 18 | (1) \$100 without regard to the volume of records               |
| 19 | involved;   |
| 20 | (2) any actual damages sustained by the customer                |
| 21 | as a result of the disclosure;                                  |
| 22 | (3) such punitive damages as the court may allow,               |
| 23 | where the violation is found to have been willful or in-        |
| 24 | tentional; and  |

| 1  | (4) in the case of any successful action to enforce              |
|----|--|
| 2  | liability under this section, the costs of the action to-        |
| 3  | gether with reasonable attorney's fees as determined             |
| 4  | by the court.  |
| 5  | (b) Whenever the court determines that any agency or             |
| 6  | department of the United States has violated any provision of    |
| 7  | this title and the court finds that the circumstances surround-  |
| 8  | ing the violation raise questions of whether an officer or em-   |
| 9  | ployee of the department or agency acted willfully or inten-     |
| 10 | tionally with respect to the violation, the Civil Service Com-   |
| 11 | mission shall promptly initiate a proceeding to determine        |
| 12 | whether disciplinary action is warranted against the agent or    |
| 13 | employee who was primarily responsible for the violation.        |
| 14 | The Commission after investigation and consideration of the      |
| 15 | evidence submitted, shall submit its findings and recommen-      |
| 16 | dations to the administrative authority of the agency con-       |
| 17 | cerned and shall send copies of the findings and recommenda-     |
| 18 | tions to the officer or employee or the representative of the    |
| 19 | employee. The administrative authority shall take the correc-    |
| 20 | tive action that the Commission recommends.                      |
| 21 | (c) Any communication common carrier or agent or em-             |
| 22 | ployee thereof making a disclosure of toll records pursuant to   |
| 23 | this title in good-faith reliance upon a certificate by any Gov- |
| 24 | ernment authority shall not be liable to the customer for such   |
| 25 | disclosure.  |

| 1  | (d) The remedies and sanctions described in this title           |
|----|--|
| 2  | shall be the only authorized judicial remedies and sanctions     |
| 3  | for violations of this title.                                    |
| 4  | INJUNCTIVE RELIEF  |
| 5  | Sec. 418. In addition to any other remedy contained in           |
| 6  | this title, injunctive relief shall be available to require that |
| 7  | the procedures of this title are complied with. In the event of  |
| 8  | any successful action, costs together with reasonable attor-     |
| 9  | ney's fees as determined by the court may be recovered.          |
| 10 | SUSPENSION OF STATUTES OF LIMITATIONS                            |
| 11 | Sec. 419. If any individual files a motion or application        |
| 12 | under this title which has the effect of delaying the access of  |
| 13 | a Government authority to toll records pertaining to such        |
| 14 | individual, any applicable statute of limitations shall be       |
| 15 | deemed to be tolled for the period extending from the date       |
| 16 | such motion or application was filed until the date upon         |
| 17 | which the motion or application is decided.                      |
| 18 | GRAND JURY INFORMATION   |
| 19 | Sec. 420. Toll records about a customer obtained from            |
| 20 | a communication common carrier pursuant to a subpena             |
| 21 | issued under the authority of a Federal grand jury—              |
| 22 | (1) shall be returned and actually presented to the              |
| 23 | grand jury;  |
| 24 | (2) shall be used only for the purpose of consider-              |
| 25 | ing whether to issue an indictment or presentment by             |

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|----|---|
| 1  | that grand jury, or of prosecuting a crime for which          |
| 2  | that indictment or presentment is issued, or for a pur-       |
| 3  | pose authorized by rule 6(e) of the Federal Rules of          |
| 4  | Criminal Procedure;   |
| 5  | (3) shall be destroyed or returned to the communi-            |
| 6  | cation common carrier if not used for one of the pur-         |
| 7  | poses specified in paragraph (2); and                         |
| 8  | (4) shall not be maintained, or a description of the          |
| 9  | contents of such records shall not be maintained by           |
| 10 | any Government authority other than in the sealed             |
| 11 | records of the grand jury, unless such record has been        |
| 12 | used in the prosecution of a crime for which the grand        |
| 13 | jury issued an indictment or presentment or for a pur-        |
| 14 | pose authorized by rule 6(e) of the Federal Rules of          |
| 15 | Criminal Procedure.   |
| 16 | REPORTING REQUIREMENTS  |
| 17 | SEC. 421. (a) In April of each year, the Director of the      |
| 18 | Administrative Office of the United States Courts shall send  |
| 19 | to the appropriate committees of Congress a report concern-   |
| 20 | ing the number of applications for delays of notice made pur- |
| 21 | suant to section 409 and the number of customer challenges    |
| 22 | made pursuant to section 410 during the preceding calendar    |
| 23 | year. Such report shall include: The identity of the Govern-  |
| 24 | ment authority requesting a delay of notice; the number of    |

25 notice delays sought and the number granted under each sub-

- 1 paragraph of section 409(a)(3); the number of notice delay
- 2 extensions sought and the number granted; and the number
- 3 of customer challenges made and the number that are
- 4 successful.
- 5 (b) In April of each year, each Government authority
- 6 that requests access to toll records of any customer from a
- 7 communication common carrier pursuant to this title shall
- 8 send to the appropriate committees of Congress a report de-
- 9 scribing requests made during the preceding calendar year.
- 10 Such report shall include the number of requests for records
- 11 made pursuant to each section of this title listed in the pre-
- 12 ceding sentence and any other related information deemed
- 13 relevant or useful by the Government authority.
- 14 (c) The Securities and Exchange Commission shall not
- 15 be subject to the provisions of this title for a period of 2 years
- 16 from the date of enactment of this title.